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Report to the  
Idaho State Legislature

Child Sexual Abuse Crimes

July 1, 1990 through June 30, 1991

A joint submission by  
The Office of the Governor  
Cecil D. Andrus, Governor

and

The Office of the Attorney General  
Larry EchoHawk, Attorney General

January 20, 1992

# Child Sex Abuse Report

July 1, 1990 through June 30, 1991

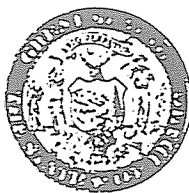
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Governor Cecil D. Andrus  
Attorney General Larry EchoHawk

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CECIL D. ANDRUS  
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January 20, 1992

To the Members of the Idaho Legislature:

This report on child sexual abuse in Idaho is submitted to the 2nd Regular Session of the 51st Idaho Legislature as required by Idaho Code §67-1405.

1992 is the third consecutive year that a report on child sexual abuse crimes has been prepared for presentation to the Idaho Legislature. This report, however, includes for the first time information regarding juvenile sex offenders.

Child sexual abuse is a terrible crime. The figures in this report show us that much work must be done before this problem lessens its horrible impact on Idaho's children. I believe we must halt the recurrence of this crime through tougher sentences and related punishments, and we must help the juvenile offender before he or she is caught in an irrevocable, life-long pattern of abuse.

In preparing this report, it became apparent that data from several additional areas of inquiry would be beneficial to our efforts, and I encourage the addition of this information in future reports:

- Regarding case disposition, include the length of actual jail time for those offenders so sentenced;
- Regarding the nature of crimes against the victims, include specific figures relating to the specific charge in the 16 and 17 year old victim age group; and
- Regarding juvenile cases, include the number of admissions versus the number of actual trials.

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I would like to acknowledge report researcher David Georgiades, the staff of the Attorney General's office in reviewing the data and providing editorial assistance, and the staff of the Department of Health and Welfare in creating the statistical program used to calculate the data.

With best regards,

Sincerely,

  
Cecil D. Andrus  
Governor



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January 20, 1992

TO THE MEMBERS OF THE IDAHO LEGISLATURE:

I submit herewith the annual report to the Idaho Legislature on child sexual abuse, required under Idaho Code 67-1405 and jointly prepared by my office and the office of Governor Cecil Andrus.

Once again, as in years past, this report paints a tragic picture, clearly demonstrating that far too many of our most vulnerable citizens continue to fall victim to this heinous crime -- often at the hands of the adults they most love and trust. Once again, too, the report paints only a partial picture of cases reported and charged in court. The problem, sadly, goes much deeper.

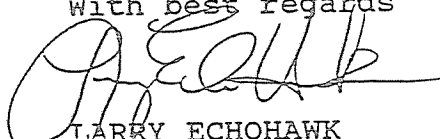
The report also addresses for the first time the fact that a high percentage of offenders are themselves juveniles. The number of cases involving juvenile offenders was up 16 percent over last year, and nearly 30 percent of the victims were molested by juveniles -- substantially older than they. Juvenile offenders often serve very little time in detention, and rehabilitation for them is almost entirely lacking.

Once again, the report raises questions as to whether those guilty of these crimes are being adequately prevented from repeating their vicious acts. Of the adults convicted during the study period, only 20 percent went to prison; most served less than six months.

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I am in agreement with the study's recommendations and will propose several measures designed to better protect Idaho's children. I look forward to discussing those proposals with you and hope they will have your support.

With best regards



LARRY ECHOHAWK  
Attorney General

LE/ss  
Enclosure

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## Overview

In Idaho during the period July 1, 1990, through June 30, 1991, criminal charges were filed against adults and juveniles for sex crimes against a total of 582 children. The statutory nature of the criminal charges filed varied from lewd and lascivious conduct, with a maximum sentence of life imprisonment, to simple battery, a misdemeanor. The vast majority of cases met the definition of "exploitation of a child for sexual gratification." Even with juvenile offenders, victims were substantially younger than those who molested them.

### Statistical Analysis of the Victims

Of the 582 children reported molested according to official information (please see "Research Methods") for the year, 71.6 percent were victimized by adults, and 28.4 percent by juveniles. Most of the cases involved one child, although many had two or more victims. With adults, there were 1.15 children molested for each perpetrator (down from the average of 1.27 victims cited in Health and Welfare's special report for 1990). For this report, juvenile data reflected an average of 1.22 victims; the Health and Welfare report was able to identify only a fraction of juvenile child-victims.

There were 11 children three years old and under who were victimized by adults. Thirteen children three years and younger were victimized by juvenile offenders. For children four to seven years of age, 76 were molested by adults and 64 by juveniles. Of all the children molested during the year, 28.2 percent were under the age of eight.

The largest age group victimized by adults were children 12 to 15 years of age (46 percent); for juvenile offenders, four to seven year-olds were the most common victims (46 percent). Of all the 582 children allegedly victimized by both adults and juveniles, over 37 percent were molested by family members and other relatives, and over 45 percent were molested by acquaintances.

The majority of adult sexual offenders were either charged with lewd conduct with a minor (I.C. 18-1508) or sexual abuse of a child (I.C. 18-1506) or a combination thereof. By definition both statutes currently require the victim to be less than sixteen (16) years of age. Although this report does include statistical data for sixteen and seventeen year old victims, none of the offenders of this age group could be charged with lewd conduct of a minor nor sexual abuse of a child. Under current law as applied to sixteen and seventeen year olds, unless sexual penetration or commercial sexual exploitation occurs, sexual abuse or fondling of this age group is not prohibited by criminal statutes and cannot be prosecuted.



## Background

In 1989, the Idaho Legislature passed House Bill 362 to add code section 67-1405 which expanded the duties of the Attorney General to require a yearly report on child sexual abuse cases in the state. In conjunction with the Governor, the Attorney General must submit statistical data and other information on sexual abuse to the Legislature so that state policy and resources may be directed to deal with this tragic problem. Two annual reports, and one special report, have been prepared thus far.

### First Report: January 1, 1988 through December 31, 1989

The first report covered the two-year period of January 1, 1988 through December 31, 1989, and analyzed data and information collected from a number of state agencies.

The first report reflected sex abuse information that was relevant mainly for each agency's particular role in government. For example, the Department of Law Enforcement reported on cases from the viewpoint of criminal investigation and arrest. The Department of Health and Welfare reported about child sex abuse as it affected families and the well-being of children. The Department of Corrections focused on conviction, sentencing and punishment of sex offenders.

No single department of state government was able to provide a complete accounting for each child abuse case as it traveled through the system, from the reporting of such crimes to their eventual outcome as an instance of innocence or guilt. One of the recommendations of the first report was that the state needed a way to "track" child abuse cases and report on the occurrence, nature and treatment of these crimes against children.

### Second Report: July 1, 1989 through June 30, 1990

The second report covered child sexual abuse crimes for the period July 1, 1989, to June 30, 1990, and also utilized data and information from state agencies. This time, however, an attempt was made to research sex abuse criminal cases directly from district court records and information from county prosecuting attorneys.

Resources available to the Attorney General prohibited a complete review of each county. Instead, the second report was based upon on-site courthouse reviews of the state's six largest counties and nearby smaller communities. It was estimated that 77% of sex abuse cases were identified by this process. This review, together with telephone and mail contact with

the remaining counties, provided access to a data base sizeable enough to produce a meaningful document for the Legislature's use.

As with the first report, the 1990 study concentrated on child sexual abuse from the viewpoint of the criminal justice system. It assessed cases from the time of prosecution to sentencing and disposition. The report provided information on various aspects of the justice processes such as plea bargaining arrangements, suspended sentences, offender evaluation and punishment alternatives.

### **Special Report: Sex Crimes Against Children**

In July, 1991, the Department of Health and Welfare issued a special report entitled "Sex Crimes Against Children." This report looks at complex issues of child sexual abuse from the vantage point of the largest state agency, the Department of Health and Welfare, which is charged with the protection of children. The report examines nearly 1,900 reported cases of sex abuse, from July 1, 1989, to June 30, 1990. It traces cases from initial report, investigation by caseworkers, referral to law enforcement, and disposition by prosecutors and the courts.

Health and Welfare's report is the result of on-site research conducted upon the agency's community-based services for families and children. Each county in the state was visited; data and information about sex crimes against children was gained from review of district court records, and was assembled by individual county. The report analyzed such specifics as the number and types of crimes experienced for the year, and the reasons why some reported cases are not brought to prosecution by the counties.

### **Third Report: July 1, 1990 through June 30, 1991**

The report which follows here has several specific goals:

- to provide a complete and detailed analysis of all child sex crimes perpetrated and filed in court in the state of Idaho for the one-year period beginning July 1, 1990, and ending June 30, 1991;
- to focus on the juvenile offender, which had not been a specific area of attention in previous report;
- to show how many cases were filed against offenders by age group and the relationship of the offenders to their child victims;
- to sort out victims by age group and sex; and,

- to identify the types of crimes committed and charged, as well as the final outcome of sentencing and the nature and degree of punishment for offenders.

## Research Methods

The data used to compile this report was obtained by site visits to every county courthouse in Idaho (with the exception of telephone contacts to Camas County). District court clerks were asked to make available the files on all felony criminal cases for the one-year report period of July 1, 1990, through June 30, 1991. Only cases formally filed and dated within that one-year time frame were considered.

The criminal files were then reviewed to identify those cases that were related to sex crimes against children. In turn, those relevant case files were closely read to record the necessary case information to be used in compiling statewide data for this report.

To insure that as much information as possible had been screened on each case, county prosecutors were asked to make available their case files on sex offenders. Often, needed information not found in the district court files appeared in the prosecutor's records. In at least one-third of the counties, prosecuting attorneys had additional criminal cases filed beyond those registered by district court information systems. Conversely, in a few of the courts, some prosecutor's files were incomplete. This occurred in large and small counties, and with both manual and computerized record keeping systems.

Data on the disposition of adult criminal cases were also available from the Idaho Supreme Court and the Department of Corrections. Although few new cases were identified, both served as valuable sources to verify and enhance data on adult cases.

The inclusion of juvenile sex offender data necessitated a different case file review procedure. Unlike adult criminal records, juvenile cases are not open for general public review. However, because research for this report is intended for government use, special access to juvenile files was granted by the county magistrate courts which deal with juvenile crimes.

Juvenile records existed only for those cases formally filed by county prosecutors. The review of cases did not include a sizeable number of possible juvenile sex offenses which county prosecutors had indicated as being handled informally with families of both the victim and the juvenile perpetrator. For this reason, it is impossible to estimate the total number of child sex offenses committed by juveniles.

The data base is not a study sample but reflects a review of cases filed during the review period. Any errors or inconsistencies in reported data should be attributed to human error in the recording or compilation of information. This report also uses information contained in previous reports for reference and statistical comparison.

## Statistical Analyses of Adult Offenders

This study identified 364 adult criminal cases filed in Idaho's district courts during the one-year report period of July 1, 1990, through June 30, 1991. This figure represents a five percent increase over the 1990 figure of 346, as cited in Health and Welfare's special report for 1990. Table No. 1 (see page 4) provides the data on a county-by-county basis.

Wide data swings between the two periods may be a result of:

- changes in the number and types of crimes committed in the community;
- changes in the number of suspected sex abuse cases reported to authorities;
- changes in prosecution policy and procedures; and
- differing research methods used in the respective reports.

Specific conclusions or trends about this kind of data were not drawn due to the limitations inherent in a two-year study period.

The 1991 study also identified 417 children as victims of adult sex offenders, a figure down slightly (4.3 percent) from Health and Welfare's report which noted 438 victims. However, this report captured more specific data on sex offenders and their victims. This report details the incidence of offense by the perpetrator's age, together with the various ages of their victims, victim gender and the relationship between the adult offenders and child-victims.

The availability of the offender-to-victim data allows construction of some statistical patterns by the various age interrelationships. For clarification purposes, the offender category "stranger" denotes an individual not previously known to the victim or victim's family; the category "unknown" indicates that the researcher was unable to ascertain a relationship between the offender and the victim.

The major summary findings represented in the data on adult offenders are:

- Girls comprise 85 percent of the victims;
- Seventy-three percent of the victims are pre-pubescent or early adolescent (ages eight to 15);
- Eighteen percent of the victims are seven years of age and younger;

- Acquaintances are the offenders in 46 percent of the cases;
- Parents are offenders in 26 percent of the cases;
- Other relatives are offenders in eight percent of the cases;
- Fifty-four percent of people victimized by offenders age 18 to 22 are age 12-15; and
- Children age eight to 11 make up 53 percent of the victims for offenders over 60 years of age.

The following data illustrates offender/victim data relationships during the study period.

Table No. 1

Adult Prosecutions by County: 1990 to 1991

County	'90	'91	County	'90	'91
Ada	59	68	Adams	0	2
Bannock	26	24	Bear Lake	4	2
Benewah	3	0	Bingham	13	14
Blaine	3	0	Boise	2	2
Bonner	19	7	Bonneville	25	28
Boundary	4	2	Butte	0	0
Camas	0	0	Canyon	34	56
Caribou	2	0	Cassia	3	9
Clark	1	0	Clearwater	4	3
Custer	0	0	Elmore	11	7
Franklin	6	0	Fremont	2	2
Gem	5	8	Gooding	4	5
Idaho	4	2	Jefferson	2	6
Jerome	4	12	Kootenai	22	29
Latah	8	3	Lemhi	4	1
Lewis	1	0	Lincoln	4	0
Madison	4	1	Minidoka	9	12
Nez Perce	8	8	Oneida	0	0
Owyhee	10	5	Payette	7	15
Power	3	4	Shoshone	2	3
Teton	0	0	Twin Falls	7	19
Valley	4	6	Washington	4	6
			Total	346	364



Adult Offenders  
Summary  
Number of Victims and Percentage per Age Group

Age of Victim	# of Victims	%
0 - 3	11	2.64%
4 - 7	64	15.35%
8 - 11	112	26.86%
12 - 15	192	46.04%
16 - 17	38	9.11%

Adult Offenders  
Number and Percentage of Victims Per Offender Age Group

Adult Offenders Ages 18 - 22		
Age of Victim	# of Victims	%
0 - 3	1	1.4%
4 - 7	8	11.0%
8 - 11	14	19.1%
12 - 15	39	53.4%
16 - 17	11	15.1%
Total	73	17.5%

Adult Offenders Ages 23 - 29		
Age of Victim	# of Victims	%
0 - 3	3	4.3%
4 - 7	12	17.4%
8 - 11	22	31.9%
12 - 15	30	43.5%
16 - 17	2	2.9%
Total	69	16.5%

Adult Offenders Ages 30 - 39		
Age of Victim	# of Victims	%
0 - 3	3	1.9%
4 - 7	30	19.1%
8 - 11	42	26.7%
12 - 15	64	40.8%
16 - 17	18	11.5%
Total	157	37.6%

Adult Offenders Ages 40 - 49		
Age of Victim	# of Victims	%
0 - 3	3	4.2%
4 - 7	4	5.6%
8 - 11	18	25.0%
12 - 15	41	56.9%
16 - 17	6	8.3%
Total	72	17.3%

Adult Offenders Ages 50 - 59		
Age of Victim	# of Victims	%
0 - 3	0	0.0%
4 - 7	7	25.9%
8 - 11	6	22.2%
12 - 15	14	51.95
16 - 17	0	0.0%
Total	27	6.5%

Adult Offenders Ages 60 +		
Age of Victim	# of Victims	%
0 - 3	1	5.3%
4 - 7	3	15.8%
8 - 11	10	52.6%
12 - 15	4	21.0%
16 - 17	1	5.3%
Total	19	4.6%

Adult Offenders  
Offender/Victim Relationship Comparison

All Age Groups

Victim Age Group: All

Acquaintance	194	46.5%
Other Relative	35	8.4%
Parent	111	26.6%
Sibling	2	<1.0%
Stranger	27	6.5%
Unknown	48	11.5%
Total*	417	100.0%

Victim Age Group: 0 - 3

Acquaintance	4	36.4%
Other Relative	1	9.1%
Parent	2	18.2%
Sibling	0	0.0%
Stranger	1	9.1%
Unknown	3	27.3%
Total*	11	2.6%

Victim Age Group: 4 - 7

Acquaintance	27	42.2%
Other Relative	7	10.9%
Parent	15	23.4%
Sibling	0	0.0%
Stranger	4	6.3%
Unknown	11	17.2%
Total*	64	15.3%

Victim Age Group: 8 - 11

Acquaintance	47	42.0%
Other Relative	10	8.9%
Parent	35	31.3%
Sibling	1	<1.0%
Stranger	7	6.3%
Unknown	12	10.7%
Total*	112	26.9%

Victim Age Group: 12 - 15

Acquaintance	93	48.4%
Other Relative	14	7.3%
Parent	54	28.1%
Sibling	1	<1.0%
Stranger	14	7.3%
Unknown	16	8.3%
Total*	192	46.0%

Victim Age Group: 16 - 17

Acquaintance	23	60.5%
Other Relative	3	7.9%
Parent	5	13.2%
Sibling	0	0.0%
Stranger	1	2.6%
Unknown	6	15.8%
Total*	38	9.1%

\*percentage figure listed in total column is the percentage of the total number of victims, not the percentage of the victims within a specific age group

Adult Offenders  
Offender/Victim Relationship Comparison

Offender Age Group: 18 - 22

Victim Age Group: All

Acquaintance	48	65.8%
Other Relative	4	5.5%
Parent	0	0.0%
Sibling	2	2.8%
Stranger	7	9.6%
Unknown	12	16.4%
Total*	73	100.0%

Victim Age Group: 0 - 3

Acquaintance	1	100.0%
Other Relative	0	0.0%
Parent	0	0.0%
Sibling	0	0.0%
Stranger	0	0.0%
Unknown	0	0.0%
Total*	1	1.4%

Victim Age Group: 4 - 7

Acquaintance	5	62.5%
Other Relative	1	12.5%
Parent	0	0.0%
Sibling	0	0.0%
Stranger	0	0.0%
Unknown	2	25.0%
Total*	8	10.9%

Victim Age Group: 8 - 11

Acquaintance	8	57.1%
Other Relative	1	7.1%
Parent	0	0.0%
Sibling	1	7.1%
Stranger	2	14.3%
Unknown	2	14.3%
Total*	14	19.2%

Victim Age Group: 12 - 15

Acquaintance	25	64.1%
Other Relative	2	5.1%
Parent	0	0.0%
Sibling	1	2.6%
Stranger	5	12.8%
Unknown	6	15.4%
Total*	39	53.4%

Victim Age Group: 16 - 17

Acquaintance	9	81.8%
Other Relative	0	0.0%
Parent	0	0.0%
Sibling	0	0.0%
Stranger	0	0.0%
Unknown	2	18.2%
Total*	11	15.1%

\*percentage figure listed in total column is the percentage of the total number of victims, not the percentage of the victims within a specific age group

Adult Offenders  
Offender/Victim Relationship Comparison

Offender Group: Age 23 - 29

Victim Age Group: All

Acquaintance	34	49.3%
Other Relative	7	10.1%
Parents	17	24.6%
Siblings	0	0.0%
Strangers	5	7.2%
Unknown	6	8.7%
Total*	69	100.0%

Victim Age Group: 0 - 3

Acquaintance	0	0.0%
Other Relative	0	0.0%
Parent	1	33.3%
Sibling	0	0.0%
Stranger	0	0.0%
Unknown	2	67.7%
Total*	3	4.3%

Victim Age Group: 4 - 7

Acquaintance	4	33.3%
Other Relative	2	16.7%
Parent	4	33.3%
Sibling	0	0.0%
Stranger	1	8.3%
Unknown	1	8.3%
Total*	12	17.4%

Victim Age Group: 8 - 11

Acquaintance	6	27.3%
Other Relative	2	9.1%
Parent	8	36.4%
Sibling	0	0.0%
Stranger	3	13.6%
Unknown	3	13.6%
Total*	22	31.9%

Victim Age Group: 12 - 15

Acquaintance	22	73.3%
Other Relative	3	10.0%
Parent	4	13.3%
Sibling	0	0.0%
Stranger	1	3.3%
Unknown	0	0.0%
Total*	30	43.5%

Victim Age Group: 16 - 17

Acquaintance	2	100.0%
Other Relative	0	0.0%
Parent	0	0.0%
Sibling	0	0.0%
Stranger	0	0.0%
Unknown	0	0.0%
Total*	2	2.9%

\*percentage figure listed in total column is the percentage of the total number of victims, not the percentage of the victims within a specific age group

Adult Offenders  
Offender/Victim Relationship Comparison

Offender Age Group: 30 - 39

Victim Age Group: All

Acquaintance	54	34.4%
Other Relative	9	5.7%
Parent	64	40.8%
Sibling	0	0.0%
Stranger	10	6.4%
Unknown	20	12.7%
Total*	157	100.0%

Victim Age Group: 0 - 3

Acquaintance	0	0.0%
Other Relative	0	0.0%
Parent	1	33.3%
Sibling	0	0.0%
Stranger	1	33.3%
Unknown	1	33.3%
Total*	3	1.9%

Victim Age Group: 4 - 7

Acquaintance	10	33.3%
Other Relative	2	6.7%
Parent	11	36.7%
Sibling	0	0.0%
Stranger	3	10.0%
Unknown	4	13.3%
Total*	30	19.1%

Victim Age Group: 8 - 11

Acquaintance	13	31.0%
Other Relative	2	4.8%
Parent	20	47.4%
Sibling	0	0.0%
Stranger	2	4.8%
Unknown	5	11.9%
Total*	42	26.8%

Victim Age Group: 12 - 15

Acquaintance	22	34.4%
Other Relative	4	6.3%
Parent	27	42.2%
Sibling	0	0.0%
Stranger	4	6.3%
Unknown	7	10.9%
Total*	64	40.8%

Victim Age Group: 16 - 17

Acquaintance	9	50.0%
Other Relative	1	5.6%
Parent	5	27.8%
Sibling	0	0.0%
Stranger	0	0.0%
Unknown	3	0.0%
Total*	18	11.5%

\*percentage figure listed in total column is the percentage of the total number of victims, not the percentage of the victims within a specific age group

Adult Offenders  
Offender/Victim Relationship Comparison

Offender Age Group: 40 - 49

Victim Age Group: All

Acquaintance	32	44.4%
Other Relative	6	8.3%
Parent	23	31.9%
Sibling	0	0.0%
Stranger	4	5.6%
Unknown	7	9.7%
Total*	72	100.0%

Victim Age Group: 0 - 3

Acquaintance	2	66.7%
Other Relative	1	33.3%
Parent	0	0.0%
Sibling	0	0.0%
Stranger	0	0.0%
Unknown	0	0.0%
Total*	3	4.2%

Victim Age Group: 4 - 7

Acquaintance	2	50.0%
Other Relative	0	0.0%
Parent	0	0.0%
Sibling	0	0.0%
Stranger	0	0.0%
Unknown	2	50.0%
Total*	4	5.6%

Victim Age Group: 8 - 11

Acquaintance	10	55.6%
Other Relative	1	5.6%
Parent	6	33.3%
Sibling	0	0.0%
Stranger	0	0.0%
Unknown	1	5.6%
Total*	18	25.0%

Victim Age Group: 12 - 15

Acquaintance	15	36.6%
Other Relative	3	7.3%
Parent	17	41.5%
Sibling	0	0.0%
Stranger	3	7.3%
Unknown	3	7.3%
Total*	41	56.9%

Victim Age Group: 16 - 17

Acquaintance	3	50.0%
Other Relative	1	16.7%
Parent	0	0.0%
Sibling	0	0.0%
Stranger	1	16.7%
Unknown	1	16.7%
Total*	6	8.3%

\*percentage figure listed in total column is the percentage of the total number of victims, not the percentage of the victims within a specific age group

Adult Offenders  
Offender/Victim Relationship Comparison

Offender Age Group: 50 - 59

Victim Age Group: All

Acquaintance	13	48.1%
Other Relative	4	14.8%
Parent	7	25.9%
Sibling	0	0.0%
Stranger	1	3.7%
Unknown	2	7.4%
Total*	27	100.0%

Victim Age Group: 0 - 3

(No cases reported to be filed in this category.)

Victim Age Group: 4 - 7

Acquaintance	5	71.4%
Other Relative	1	14.3%
Parent	0	0.0%
Sibling	0	0.0%
Stranger	0	0.0%
Unknown	1	14.3%
Total*	7	25.9%

Victim Age Group: 8 - 11

Acquaintance	2	33.3%
Other Relative	2	33.3%
Parent	1	16.7%
Sibling	0	0.0%
Stranger	0	0.0%
Unknown	1	16.7%
Total*	6	22.2%

Victim Age Group: 12 - 15

Acquaintance	6	42.9%
Other Relative	1	7.1%
Parent	6	42.9%
Sibling	0	0.0%
Stranger	1	7.1%
Unknown	0	0.0%
Total*	14	51.9%

Victim Age Group: 16 - 17

(No case reported to be filed in this category.)

\*percentage figure listed in total column is the percentage of the total number of victims, not the percentage of the victims within a specific age group



Adult Offenders  
Offender/Victim Relationship Comparison

Offender Age Group: 60+ Years

Victim Age Group: All

Acquaintance	13	68.4%
Other Relative	5	26.3%
Parent	0	0.0%
Sibling	0	0.0%
Stranger	0	0.0%
Unknown	1	5.3%
Total*	19	100.0%

Victim Age Group: 0 - 3

Acquaintance	1	100.0%
Other Relative	0	0.0%
Parent	0	0.0%
Sibling	0	0.0%
Stranger	0	0.0%
Unknown	0	0.0%
Total*	1	5.3%

Victim Age Group: 4 - 7

Acquaintance	1	33.3%
Other Relative	1	33.3%
Parent	0	0.0%
Sibling	0	0.0%
Stranger	0	0.0%
Unknown	1	33.3%
Total*	3	15.8%

Victim Age Group: 8 - 11

Acquaintance	8	80.0%
Other Relative	2	20.0%
Parent	0	0.0%
Sibling	0	0.0%
Stranger	0	0.0%
Unknown	0	0.0%
Total*	10	52.6%

Victim Age Group: 12 - 15

Acquaintance	3	75.0%
Other Relative	1	25.0%
Parent	0	0.0%
Sibling	0	0.0%
Stranger	0	0.0%
Unknown	0	0.0%
Total*	4	21.1%

Victim Age Group: 16 - 17

Acquaintance	0	0.0%
Other Relative	1	100.0%
Parent	0	0.0%
Sibling	0	0.0%
Stranger	0	0.0%
Unknown	0	0.0%
Total*	1	5.3%

\*percentage figure listed in total column is the percentage of the total number of victims, not the percentage of the victims within a specific age group

## Adult Offenders

### Notes

Offenders age 23 - 29: There were a total of 63 offenders, or 17.3 percent of the adult cases. Victims of this age group represent 16.5 percent of the study total. Girls account for 85.6 percent of the group's victims. However, the preference of 23-29 year-olds denotes a shift downward in victim age group. Female victims 8 to 15 years of age now represent the largest group, with the 8-11 and 12-15 year olds comprising 65.2 percent of all victims. This is a much younger group of victims than that reflected with 18-22 year-old offenders.

Offenders age 30 - 39: This is the largest group of adult offenders (37.1 percent). Also, female offenders in the 30-39 category comprise five of the eight women in the entire adult offender study. These offenders had 27 male and 130 female victims for a total of 157 victims. This adult age group maintains a downward shift in age preference, with girls under the age of 12 totalling 39.5 percent of all child-victims for the category. Also, 42 percent of these young females were victimized by a parent. In fact, 41 percent of all adult offenders in the 30 to 39 age group are parents, with acquaintances a close second at 34.4 percent. Furthermore, more boys are victimized by this group than any other, with 45 percent of all the male victims of adult offenders.

Offenders age 40 - 49: This group comprises about 18 percent of all adult offenders. The age and sex preference victim-category for these offenders is on girls ages 8-15, which comprise 76 percent of all the group's victims. Acquaintances are the primary offenders with 44.4 percent of the victims. However, for females ages 12-15, parents continue as the largest offender category with 43.6 percent.

Offenders age 50 - 59: The category "other relatives" accounts for 25 percent of the offenders for girls under age 12. Acquaintances, however, still account for 48 percent of the offenders for female victims.

Offenders 60 years of age and over: Acquaintances and other relatives are almost the only offender categories for this group, with 68 percent and 26 percent respectively. This age group also indicates a marked decrease in offenders numbers, with 30 percent fewer incidents than the 50-59 year olds.

## Adult Offender Sentencing and Disposition

Out of the 364 adult cases reviewed for this report, there were 283 offenders who pled guilty or were found guilty (77 percent), seven acquittals (2 percent), 51 dismissals (14 percent), and 15 cases pending (four percent). The 283 convictions resulted from 261 guilty pleas (93 percent), and 22 jury verdicts (7 percent). The final criminal statutes stemming from the convictions were:

Charge	Males	Females	Total
Lewd and Lascivious Conduct	119	0	119
Sexual Abuse of a Child	83	1	84
Sexual Exploitation of a Child	1	0	1
Statutory Rape	28	0	28
Injury to Children	11	1	12
Battery	14	0	14
Other Charges	25	0	25
Totals	281	2	283

Final disposition of the 283 adult sex offender cases are referenced in Table No. 2.

Table No. 2  
Adult Offender Sentencing Patterns: 1990 to 1991\*

Sentencing	1990 Study	1991 Study
Convicted	256	283
Straight to Prison	37	38
To NICI Then Prison	28	21
To NICI Then Probation	49	29
County Jail With Probation	65	98
Suspended Sentences	104	67
Total Receiving Probation	147	139
Still At NICI	23	36
Withheld Judgments	19	43
Cases Awaiting Sentence	7	14
Acquitted	12	7
Dismissed	55	51
Pending Trial	16	15

\*A number of cases reflect more than one disposition circumstance (i.e. probations and suspended sentences), therefore figures presented will exceed the actual total for 283 cases.

Table No. 3 compares prison sentencing in the state's eight largest counties. The data reflect cases that resulted in prison sentences both directly after conviction and following evaluation at Cottonwood (NICI).

Table No. 3  
Prison Sentences from Larger Counties: 1990-1991\*

Straight to Prison

County	1990 Cases	1991 Cases	Years Ave. Fixed		Years Ave. Indet.	
			1990	1991	1990	1991
Ada	8	10	18.1	10.3	34.5	25.3
Bannock	3	5	5.3	9.4	16.3	24.4
Bingham	2	0	5.5	0.0	4.5	0.0
Bonneville	0	0	0.0	0.0	0.0	0.0
Canyon	2	7	3.0	9.1	7.0	17.7
Kootenai	4	3	4.0	9.5	7.3	23.0
Nez Perce	0	0	0.0	0.0	0.0	0.0
Twin Falls	0	1		21.0		48.0
Total for all counties	37	38	8.2	8.8		19.7

NICI, Then to Prison

County	1990 Cases	1991 Cases	Years Ave. Fixed		Years Ave. Indet.	
			1990	1991	1990	1991
Ada	7	4	2.4	10.0	34.5	23.5
Bannock	2	1	3.0	10.0	16.3	24.5
Bingham	1	1	2.0	2.0	8.0	6.0
Bonneville	3	1	13.0	15.0	2.7	19.0
Canyon	0	2	0.0	20.0	0.0	45.0
Kootenai	4	2	3.3	18.0	8.5	38.0
Nez Perce	0	0	0.0	0.0	0.0	0.0
Twin Falls	0	0	0.0	0.0	0.0	0.0
Total for all counties	28	21	4.6	14.0	6.9	29.0

\*1990 data from the Sex Crimes Against Children Report.

## Statistical Analyses of Juvenile Offenders

The National Committee for Prevention of Child Abuse defines child molestation by a juvenile "...the same as that for child sexual abuse by an adult: the exploitation of a child for sexual gratification.... The only difference is that the offender is a minor which does not rule out the possibility of the offender and the victim being the same age." The committee defines the difference between normal sexual interactions and child molestation: "Normal sexual interactions are not coerced, occur between children and adolescents who are equal in age and intellectual ability, and are capable of giving or withholding their consent."

Health and Welfare's special report for 1990 mentioned the juvenile sex offender and noted the number of sex offenders prosecuted as juveniles by county. According to this report, from July 1, 1989, through June 30, 1990, a statewide total of 116 cases were formally filed, representing 25 percent of all criminal child sex crimes in Idaho.

Table No. 4 compares 1990 and 1991 figures by county. From July 1, 1990, through June 30, 1991, there were 135 cases of child molestation filed against juveniles, or 27 percent of all child sex abuse cases in the state. Cases formally filed are considered by both prosecutors and the victim's parents to be the most serious incidents, and in need of attention by the juvenile justice system.

### Characteristics of the Juvenile Offender

One observation common during interviews with criminal justice officials and sex abuse therapists was that nearly all adult offenders have a history of child sexual abuse beginning during adolescence. Many experts believe that a considerable number of the 135 juvenile offenders identified through this report are likely to become adult child molesters unless the cycle of abuse is broken.

The NCPA reports that child molestation by juveniles is not only a problem in and of itself, but also a concern because these offenders "...if untreated, are likely to carry their abusive or exploitative behaviors into adulthood. Most adult child molesters report committing their first offenses during their teenage years."

### Statistical Analyses of the Juvenile Offender

This study identified 135 juvenile cases which had been formally filed statewide for the reporting period. This figure represents a 16.4 percent increase over the Department of Health and Welfare's special report (which listed a total of 116 cases). The 1991 study identifies 165 children as victims

of juvenile sex offenders. This figure represents 28.5 percent of all victims of child abuse in Idaho for the period.

Some major findings represented in the data on juvenile offenders:

- girls comprise 76 percent of the victims (this compares to adult offender victims of 85 percent);
- eighty-six percent of the victims are age 11 and under, 53 percent are under the age of eight;
- acquaintances are the offenders in 42 percent of the cases (frequently they are the victim's babysitter);
- siblings (including step-siblings) account for 36 percent of the offenders;
- strangers are the offenders in 6.5 percent of the cases (about the same as the adult offenders); and,
- boys under the age of eight account for 75 percent of male victims, while girls under the age of eight account for 49 percent of female victims.

The following data illustrate offender/victim relationships during the study period.

Table No. 4  
Juvenile Prosecutions by County  
1991-1990

County	'90	'91	County	'90	'91
Ada	40	54	Adams	1	0
Bannock	20	8	Bear Lake	1	1
Benewah	0	0	Bingham	11	5
Blaine	1	1	Boise	0	0
Bonner	4	2	Bonneville	6	13
Boundary	0	0	Butte	0	1
Camas	0	0	Canyon	10	7
Caribou	0	1	Cassia	1	1
Clark	0	0	Clearwater	1	0
Custer	0	0	Elmore	0	0
Franklin	1	0	Fremont	1	0
Gem	0	0	Gooding	2	1
Idaho	1	0	Jefferson	2	0
Jerome	1	0	Kootenai	6	1
Latah	3	4	Lemhi	0	4
Lewis	0	0	Lincoln	0	0
Madison	1	1	Minidoka	2	2
Nez Perce	3	0	Oneida	0	0
Owyhee	1	0	Payette	2	0
Power	1	1	Shoshone	0	0
Teton	1	0	Twin Falls	8	8
Valley	0	0	Washington	3	0
			Total	135	116



Juvenile Offenders  
Summary  
Number of Victims and Percentage per Age Group

Age of Victim	# of Victims	%
0 - 3	13	7.86%
4 - 7	76	46.06%
8 - 11	54	32.73%
12 - 15	22	13.33%
16 - 17	0	0.00%

**Juvenile Offenders**  
**Number and Percentage of Victims Per Offender Age Group**

Juvenile Offenders Under Age 11		
Age of Victim	# of Victims	%
0 - 3	0	0.0%
4 - 7	2	66.7%
8 - 11	1	33.3%
12 - 15	0	0.0%
16 - 17	0	0.0%
Total	3	1.8%

Juvenile Offenders Ages 11 - 13		
Age of Victim	# of Victims	%
0 - 3	2	6.3%
4 - 7	23	71.9%
8 - 11	6	18.8%
12 - 15	1	3.1%
16 - 17	0	0.0%
Total	32	19.4%

Juvenile Offenders Ages 14 - 15		
Age of Victim	# of Victims	%
0 - 3	8	9.4%
4 - 7	34	40.0%
8 - 11	30	35.3%
12 - 15	13	15.3%
16 - 17	0	0.0%
Total	85	51.5%

Juvenile Offenders Ages 16 - 17		
Age of Victim	# of Victims	%
0 - 3	3	6.7%
4 - 7	17	37.8%
8 - 11	17	37.8%
12 - 15	8	17.8%
16 - 17	0	0.0%
Total	45	27.3%

Juvenile Offenders  
Offender/Victim Relationship Comparison

All Age Groups

Victim Age Group: All

Acquaintance	69	41.8%
Other Relative	12	7.3%
Parent	0	0.0%
Sibling	60	36.4%
Stranger	11	6.7%
Unknown	13	7.9%
Total*	165	100.0%

Victim Age Group: 0 - 3

Acquaintance	6	46.2%
Other Relative	0	0.0%
Parent	0	0.0%
Sibling	6	46.2%
Stranger	1	7.7%
Unknown	0	0.0%
Total*	13	7.9%

Victim Age Group: 4 - 7

Acquaintance	35	46.1%
Other Relative	8	10.5%
Parent	0	0.0%
Sibling	24	31.6%
Stranger	4	5.3%
Unknown	5	6.6%
Total*	76	46.1%

Victim Age Group: 8 - 11

Acquaintance	19	0.0%
Other Relative	4	7.4%
Parent	0	0.0%
Sibling	21	38.9%
Stranger	3	5.6%
Unknown	7	13.0%
Total*	54	32.7%

Victim Age Group: 12 - 15

Acquaintance	9	40.9%
Other Relative	0	0.0%
Parent	0	0.0%
Sibling	9	40.9%
Stranger	3	13.6%
Unknown	1	4.5%
Total*	22	13.3%

Victim Age Group: 16 - 17

Acquaintance	0	0.0%
Other Relative	0	0.0%
Parent	0	0.0%
Sibling	0	0.0%
Stranger	0	0.0%
Unknown	0	0.0%
Total	0	0.0%

\*percentage figure listed in total column is the percentage of the total number of victims, not the percentage of the victims within a specific age group

Juvenile Offenders  
Offender/Victim Relationship Comparison

Offender Age: Under 11 Years

Victim Age Group: All

Acquaintance	1	33.3%
Other Relative	0	0.0%
Parent	0	0.0%
Sibling	0	0.0%
Stranger	0	0.0%
Unknown	2	66.7%
Total*	3	100.0%

Victim Age Group: 0 - 3

(No cases reported in this category.)

Victim Age Group: 4 - 7

Acquaintance	0	0.0%
Other Relative	0	0.0%
Parent	0	0.0%
Sibling	0	0.0%
Stranger	0	0.0%
Unknown	2	100.0%
Total*	2	66.7%

Victim Age Group: 8 - 11

Acquaintance	1	100.0%
Other Relative	0	0.0%
Parent	0	0.0%
Sibling	0	0.0%
Stranger	0	0.0%
Unknown	0	0.0%
Total*	1	33.3%

Victim Age Group: 12 - 15

(No cases reported in this category.)

Victim Age Group: 16 - 17

(No cases reported in this category.)

\*percentage figure listed in total column is the percentage of the total number of victims, not the percentage of the victims within a specific age group

Juvenile Offenders  
Offender/Victim Relationship Comparison

Offender Age: 11 - 13

Victim Age Group: All

Acquaintance	12	37.5%
Other Relative	1	3.1%
Parent	0	0.0%
Sibling	14	43.8%
Stranger	4	12.5%
Unknown	1	3.1%
Total*	32	100.0%

Victim Age Group: 0 - 3

Acquaintance	1	50.0%
Other Relative	0	0.0%
Parent	0	0.0%
Sibling	1	50.0%
Stranger	0	0.0%
Unknown	0	0.0%
Total*	2	6.3%

Victim Age Group: 4 - 7

Acquaintance	9	39.1%
Other Relative	1	4.3%
Parent	0	0.0%
Sibling	10	43.5%
Stranger	3	13.0%
Unknown	0	0.0%
Total*	23	71.9%

Victim Age Group: 8 - 11

Acquaintance	1	16.7%
Other Relative	0	0.0%
Parent	0	0.0%
Sibling	3	50.0%
Stranger	1	16.7%
Unknown	1	16.7%
Total	6	18.8%

Victim Age Group: 12 - 15

Acquaintance	1	100.0%
Other Relative	0	0.0%
Parent	0	0.0%
Sibling	0	0.0%
Stranger	0	0.0%
Unknown	0	0.0%
Total*	1	3.1%

Victim Age Group: 16 - 17

(No cases were reported in this category.)

\*percentage figure listed in total column is the percentage of the total number of victims, not the percentage of the victims within a specific age group

Juvenile Offenders  
Offender/Victim Relationship Comparison

Offender Age: 14 - 15

Victim Age Group: All

Acquaintance	36	42.4%
Other Relative	8	9.4%
Parent	0	0.0%
Sibling	27	31.8%
Stranger	6	7.1%
Unknown	8	9.4%
Total*	85	100.0%

Victim Age Group: 0 - 3

Acquaintance	3	37.5%
Other Relative	0	0.0%
Parent	0	0.0%
Sibling	4	50.0%
Stranger	1	12.5%
Unknown	0	0.0%
Total*	8	9.4%

Victim Age Group: 4 - 7

Acquaintance	20	58.8%
Other Relative	4	11.8%
Parent	0	0.0%
Sibling	7	20.6%
Stranger	1	2.9%
Unknown	2	5.9%
Total*	34	40.0%

Victim Age Group: 8 - 11

Acquaintance	9	30.0%
Other Relative	4	11.8%
Parent	0	0.0%
Sibling	9	30.0%
Stranger	2	6.7%
Unknown	6	20.0%
Total*	30	35.3%

Victim Age Group: 12 - 15

Acquaintance	4	30.7%
Other Relative	0	0.0%
Parent	0	0.0%
Sibling	7	53.8%
Stranger	2	15.4%
Unknown	0	0.0%
Total*	13	15.3%

Victim Age Group: 16 - 17

(No cases were reported in this category.)

\*percentage figure listed in total column is the percentage of the total number of victims, not the percentage of the victims within a specific age group

Juvenile Offenders  
Offender/Victim Relationship Comparison

Offender Age: 16 - 17

Victim Age Group: All

Acquaintance	20	44.4%
Other Relative	3	6.7%
Parent	0	0.0%
Sibling	19	42.2%
Stranger	1	2.2%
Unknown	2	4.4%
Total*	45	100.0%

Victim Age Group: 0 - 3

Acquaintance	2	66.7%
Other Relative	0	0.0%
Parent	0	0.0%
Sibling	1	33.3%
Stranger	0	0.0%
Unknown	0	0.0%
Total*	3	6.7%

Victim Age Group: 4 - 7

Acquaintance	6	35.3%
Other Relative	3	17.6%
Parent	0	0.0%
Sibling	7	41.2%
Stranger	0	0.0%
Unknown	1	5.9%
Total*	17	37.8%

Victim Age Group: 8 - 11

Acquaintance	8	47.1%
Other Relative	0	0.0%
Parent	0	0.0%
Sibling	9	52.9%
Stranger	0	0.0%
Unknown	0	0.0%
Total*	17	37.8%

Victim Age Group: 12 - 15

Acquaintance	4	50.0%
Other Relative	0	0.0%
Parent	0	0.0%
Sibling	2	25.0%
Stranger	1	12.5%
Unknown	1	12.5%
Total*	8	17.8%

Victim Age Group: 16 - 17

(No cases were reported in this category.)

\*percentage figure listed in total column is the percentage of the total number of victims, not the percentage of the victims within a specific age group

## Notes

Juvenile offenders between the ages of 11 and 13 (those who are in pre-pubescence and early puberty): there were 25 male and four female offenders for a total of 29, or just over one-fifth of all juvenile sex offenders. The youngest victims were two boys under four years old. Over 78 percent of the victims were under eight years of age, or at least four years younger than their victimizer. Siblings, or step-siblings, account for 47 percent of the offenders. Acquaintances make up the second largest offender relation group with 38 percent of the victims.

Sibling and acquaintance victims: a number of the offenders were babysitting their victims at the time of the incident(s) (in Ada County, one-third of the acquaintances of children under eleven were clearly identified as the victim's babysitter). This is a fairly common theme for all juvenile offender ages.

Fourteen and 15 year old offenders: there were 62 male offenders and 3 females in this age group, for a total of 65 perpetrators. The 14 and 15 year olds account for 49 percent of all juvenile offenders. These juveniles had 20 male and 65 female victims for a total of 85 victims, or 52 percent of all child-victims of sex abuse by minors. Girls consisted of 76 percent of the victims and boys 24 percent. For victims age one to seven, however, boys accounted for 38 percent of the victims and girls 62 percent.

Sixteen and 17 year old offenders (those who are within two years of adulthood): children under the age of 12 account for 82 percent of the victims, far below an appropriate peer association. The 16 and 17 year old offenders focus both on boys ages four to eleven (16 percent), and girls ages four to eleven (76 percent). For these two victim age groups, siblings account for 47 percent of the offenders, and acquaintances 41 percent. Overall, for victims of 16-17 year old offenders, acquaintances represent 44 percent of the victims and siblings 42 percent. Again, a sizable number of the offenders were babysitting their victims.



## Juvenile Crime and Punishment

Of the 135 juveniles against whom formal charges were filed, two were treated as adult cases:

- one juvenile male, age 15, was charged and convicted of Rape of a Minor upon a 13 year-old girl with whom he was acquainted. Although tried as an adult, he awaits sentencing under the Youth Rehabilitation Act.
- one male, age 16, was charged with Sexual Abuse of a Minor for molesting his six-year old female cousin. He pled guilty and his case is pending psychological evaluation.

Of the remaining 133 juvenile offenders charged and treated as children under the Youth Rehabilitation Act, two cases were dismissed before hearing, and the remaining were brought up on statutory charges. The data that follows indicates the nature of charges either pending or reflective of final disposition at the time the data was compiled. Some juveniles were originally charged with more serious crimes which may have been reduced to a lesser charge:

Charge	Males	Females	Total
Lewd and Lascivious Conduct	74	4	78
Sexual Abuse of a Child	3	0	3
Statutory Rape	4	0	4
Injury to Children	3	0	3
Battery	29	2	31
Other Charges	12	0	12
Total	125	6	131

### Offender Dispositions

An evaluation of case dispositions for juvenile sex offenders must be prefaced by two observations. First, the juvenile criminal justice system offers quite different sentencing and punishment options than does the adult system. Also, county court record-keeping systems and files vary widely throughout the state for juvenile cases, and much information otherwise relatively available with adult cases is not formally retained in juvenile files.

Information on juvenile case dispositions is intended to provide a sense of how magistrates in Idaho are attempting to deal with and deter juvenile sex crimes. Magistrates have certain legal constraints, and limited resources at their disposal,

which appear to hamper treatment and punishment for juvenile offenders. Therefore, the data available is somewhat limited and does not numerically coincide with the actual caseload.

### Probation

Sixty of the 131 juvenile cases (45.8 percent) recorded received probation for their actions. Formal probation averaged 1.2 years, and informal probation averaged about four months. Most cases on probation had conditions placed on the juveniles including curfews, limitations on association with others, school attendance, prohibition from any contact with younger children, letters of apology to the victim, and contact with a juvenile probation officer.

Counseling and treatment requirements were imposed on 72 cases; some of these were included as conditions of probation or were advised by the court for cases not placed under official probationary status. Some cases were bound over to the custody of the Department of Health and Welfare for supervision until the offender's eighteenth or nineteenth birthday. Five of these cases were remanded to the Department of Health and Welfare for treatment at the Youth Services Center in St. Anthony. Eight cases were referred to other residential treatment facilities. Outpatient therapy was advised for 22 cases.

### Punishment

Imposition of actual punishment for juveniles is difficult in Idaho, generally for two reasons: detention facilities have chronically limited beds, and detention facilities are not usually inclined to accept sex offenders due to the nature of their violations and the risk to other detainees.

Fifty-nine cases were referred to detention; however, most sentences were suspended or deferred. Detention averaged 79 days; detention was suspended for an average of 75.5 days. The average stay in detention was about 3.5 days.

Community service is an option for some courts to exact a positive "repayment" to the community. This option is usually available in the larger counties. Twenty-seven juveniles had an average of 42 hours of service imposed upon them.

Thirty-seven juveniles were required to pay a fine or some restitution. The fines usually consisted of court filing fees of \$10 to \$20; only a very few cases involved formal restitution.

## Summary Findings and Conclusion

Data on the numbers of adult offenders and their victims appear to have generally stabilized, with the number of offenders up about five percent over 1990 statistics, while the number of victims is down 4.4 percent. Data on juvenile offenders, however, indicates a growing problem, or at least a problem with growing attention from the juvenile justice system. The number of juvenile cases reported in the state during 1990-91 was over 16 percent higher than the previous year. For adults convicted in Idaho during 1990-1991, 58 people, 20.6 percent, were sent to prison; 43 people, 15 percent, received withheld judgments, and about one-half (139) of the offenders were placed on probation (either as a result of suspended sentences, withheld judgments or jail sentences with probation).

This report has found that adults convicted of sex crimes against children may face life imprisonment for their actions. Juveniles, on the other hand, may only face three-and-a-half days of detention.

### Recommendations

- Recognize juvenile offenders as a priority group for rehabilitation. Allocate resources sufficient to offer residential care and out-patient treatment for 35 percent. Insure that treatment resources are distributed equitably throughout the state (i.e. one residential treatment resource each in the North, Southwest, South Central and Southeast regions of Idaho; outpatient therapy available within one hour travel from 95 percent of the state's population). When and where feasible, require parents to share the burden for such costs on a sliding-fee schedule basis.
- Enact legislation requiring convicted adult sex offenders to register with the sheriff of the county of their residence within thirty days of relocation. Provide criminal penalties for failure to register. For probationers from other states who locate in Idaho, require each state's corrections agency to notify the Idaho Department of Law Enforcement that an offender has been released for relocation in Idaho. Also, as a standard policy of operations, require the Idaho Department of Corrections to notify other states similarly of Idaho probationers.
- Require uniform reporting requirements statewide for information on adults charged with sex crimes against children.
- Enact legislation to protect sixteen (16) and seventeen (17) year olds from sexual abuse and sexual fondling.
- Perform a comprehensive study of juvenile sexual offenders.